

Message Text

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ORIGIN AF-04

INFO OCT-01 SS-14 ISO-00 SP-02 EUR-08 IO-06 NSCE-00
PM-05 L-01 DODE-00 INR-05 CIAE-00 NSAE-00 INRE-00
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DRAFTED BY AF/S:DJUNIOR
APPROVED BY AF:RMMOOSE

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O 081703Z JUL 78 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY KINSHASA NIACT IMMEDIATE
AMEMBASSY BRAZZAVILLE NIACT IMMEDIATE
AMEMBASSY LONDON PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY LUSAKA PRIORITY
AMEMBASSY LISBON PRIORITY

C O N F I D E N T I A L STATE 172815

LIMDIS

E.O. 11652:GDS

TAGS:PFOR, CG, AN, US, OTRA, (JUNIOR, LEWIS D.)

SUBJECT: CONSULTATION WITH GOVERNMENT OF ZAIRE

REF: STATE 170933

1. DEPARTMENT IS SENDING DON JUNIOR, DIRECTOR FOR CENTRAL AFRICA, TO KINSHASA EARLY IN WEEK OF JULY 10 TO ACCOMPANY AMBASSADOR CUTLER IN CONSULTATIONS WITH SENIOR GOZ OFFICIALS. OBJECTIVE IS TO EXPLORE WHAT FURTHER STEPS MIGHT
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BE TAKEN BETWEEN GOVERNMENTS OF ZAIRE AND ANGOLA WHICH WOULD LEAD TO LOWERING OF TENSION BETWEEN THEM AND PROVIDE BOTH WITH A GREATER MEASURE OF SECURITY AGAINST CROSS-BORDER INCURSIONS.

2. FYI: WE LOOK ON THESE CONSULTATIONS AS CONTINUATION OF AN EXPLORATORY PROCESS BEGUN DURING RECENT BILATERAL

TALKS WITH ANGOLAN AUTHORITIES IN LUANDA AND AS PURSUANT TO THE AGREEMENTS REACHED AT PARIS ON ZAIRE. SINCE BOTH SIDES HAVE MADE RECENT PUBLIC (AND PRIVATE) DECLARATIONS OF WILLINGNESS TO TAKE SPECIFIC MEASURES WHICH MIGHT LEAD TO DEESCALATION, WE WOULD HOPE TO ENCOURAGE A PROCESS WHEREBY EACH GOVERNMENT COULD COME INCREASINGLY TO RELY ON THE OTHER'S WILLINGNESS TO PROHIBIT OR DISCOURAGE CROSS-BORDER ATTACKS BY DISSIDENT ELEMENTS. END FYI.

3. FYI: SINCE AFRICAN MEDIATION MAY BE ESSENTIAL TO BRINGING THE TWO GOVERNMENTS INTO SUCH A PROCESS, MR. JUNIOR IS AUTHORIZED, IF SIGNALS IN KINSHASA ARE ENCOURAGING, TO WORK WITH CHARGE KATZEN IN BRAZZAVILLE IN EXPLORING CONGOLESE WILLINGNESS TO PLAY AN ACTIVE MEDIATORY ROLE. (CONGOLESE MAY BE LOGICAL CHOICE OF KINSHASA AND LUANDA SINCE GOA SO INDICATED TO AMB. MCHENRY IN LUANDA (REFTEL) AND SINCE CONGOLESE WERE EARLIER ZAIRIAN PREFERENCE.) END FYI.

4. EUROPEAN ADDRESSEES AND LUSAKA ARE REQUESTED TO CONVEY SUBSTANCE OF PARA 1 TO HOST GOVERNMENTS FOR THEIR INFORMATION.

5. FOR LONDON. DEPARTMENT WOULD BE MOST APPRECIATIVE IF HMG WOULD CONVEY SUBSTANCE OF PARA 1 TO AMBASSADOR MCHENRY (NOW IN LUANDA WITH NAMIBIA CONTACT GROUP) VIA CONFIDENTIAL

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BRITISH CHARGE IN LUANDA.

6. FOR KINSHASA AND BRAZZAVILLE. JUNIOR DUE IN KINSHASA VIA SWISSAIR FLIGHT 284 ON JULY 10 AT 0705 HRS. DECISION ON CONTACTING CONGOLESE WILL HAVE TO BE MADE AFTER SOUNDINGS WITH GOZ AUTHORITIES.

7. FOR BRAZZAVILLE. YOU SHOULD INFORM HOST AUTHORITIES OF NATURE AND INTENT OF THIS INITIATIVE WITHOUT, HOWEVER, EITHER RAISING OR FORECLOSING POSSIBLE CONGOLESE MEDIATION, A DECISION WHICH WILL BE DEPENDENT ON GOZ AND GOA.

8. FOR ALL ADDRESSEES: WE CONSIDER IT IMPORTANT THAT THIS EFFORT BE VERY QUIET IN ORDER THAT THE AFRICAN PARTICIPANTS NOT BE SEEN AS RESPONDING TO WESTERN PRESSURE. TO THAT END, WE PLAN NO PRESS ANNOUNCEMENT AND WOULD PREFER THAT INITIATIVE ENGENDER NO PUBLICITY. SHOULD IT, HOWEVER, BECOME SUBJECT OF PRESS INQUIRIES WE WOULD PLAN TO CHARACTERIZE TALKS AS ROUTINE AND COVERING SUBJECTS OF MUTUAL INTEREST. VANCE

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